

# TERMINATION OF PREGNANCY BILL, 20...

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# TERMINATION OF PREGNANCY BILL, 20...

#### A BILL

#### entitled

An Act to provide for the legal and safe termination of pregnancies in Malawi; and to provide for matters connected with or incidental thereto

ENACTED by the Parliament of Malawi as follows—

#### PART I—PRELIMINARY

assistant

who

Short title and commencement

1. This Act may be cited as the Termination of Pregnancy Act....., and shall come into force on such date as the Minister shall appoint by notice published in the *Gazette*.

In this Act, unless the context otherwise requires—

Interpretation

2.

"certified health service provider" means a licensed medical doctor, clinical officer, registered nurse and midwife, nurse midwifery technician or medical

has been certified by

professional regulatory bodies to carry out a termination of pregnancy;

"conscientious objection" means refusal on moral or religious grounds to perform a procedure that is against one's conscience; and

"health professional regulatory bodies" means the Medical Council of Malawi and the Nurses and Midwife Council of Malawi;

# PART II—REGULATION OF TERMINATION OF PREGNANCIES AND SERVICE DELIVERY

Grounds for termination of a pregnancy

- 3. (1) Subject to section 5, termination of a pregnancy may be performed by a certified health service provider where he is of the opinion, in good faith, that—
  - (a) the continued pregnancy will endanger the life of a pregnant woman;

- (b) the termination of pregnancy is necessary to prevent injury to the physical or mental health of a pregnant woman;
- (c) there is severe malformation of the foetus which will affect its viability or compatibility with life; or
- (d) the pregnancy is a result of rape, incest or defilement:

Provided that the incident of rape, incest or defilement has been reported to Police, and that the pregnancy has not exceeded sixteen (16) weeks from the date of conception.

(2) In forming the opinion under subsection 1(b), the certified health service provider shall not take into account socio-economic circumstances of the pregnant woman.

(3) Except as provided in this section, termination of pregnancy shall not be performed on demand or for any other reason.

Place of service

- 4. (1) A termination of pregnancy shall only be performed at a health facility approved by the Minister by notice published in the *Gazette*.
- (2) The Minister shall, when approving a health facility, take into account that termination of a pregnancy of—
  - (a) less than twelve (12) weeks gestation may be carried out at a health centre or hospital; or
  - (b) over twelve (12) weeks gestation shall be carried out at a hospital.
- (3) For purposes of this section, "hospital" means a community hospital, district hospital or central hospital.

(4) The Minister may, by regulations, prescribe the minimum standards and facilities to be available at each approved health facility designated to provide termination of pregnancy.

Service providers

- 5. (1) Termination of pregnancy shall only be performed by a certified health service provider.
- (2) Subject to subsection (1), termination of pregnancy may only be carried out by
  - (a) a medical assistant, nurse midwifery technician, registered nurse and midwife where the pregnancy does not exceed twelve weeks of gestation;
  - (b) a clinical officer, where the pregnancy does not exceed fourteen weeks of gestation; or
  - (c) except as provided in section 3(1)(d), a medical doctor, at any age of gestation.

Mandatory counselling

6. — (1) A certified health service provider shall, as part of the service to terminate a pregnancy, provide counselling to a pregnant woman before and after the termination of the pregnancy including counselling on family planning.

# (2) Such counselling shall include—

- (a) information on options of continuing or terminating the pregnancy;
- (b) available methods for termination of pregnancy;
- (c) possible short and long-term effects associated with each method of termination of pregnancy;
- (d) emotional and psychological responses following termination of pregnancy; and
- (e) information about family planning methods.

Conscientious objection

7.— (1) A person shall not be under a duty to perform a termination of pregnancy where he has a conscientious objection.

- (2) A person who exercises the right to conscientious objection shall promptly refer the pregnant woman to another health service provider who is willing and able to provide the service.
- (3) Notwithstanding subsection (1), a health service provider shall provide women seeking to terminate a pregnancy with information on legal termination of pregnancy services.
- (4) The right to conscientious objection may only be exercised by a person who is directly involved in the termination of pregnancy.
- (5) A person shall not exercise the right to conscientious objection where termination of pregnancy is necessary to save the life of the pregnant woman or in an emergency situation.
- (6) A person who contravenes the provisions of this section commits an offence and shall upon conviction be liable to a fine of K5,000,000.00 and imprisonment for five (5) years.

Evidence of rape, incest or defilement

8. A pregnant woman shall, before seeking termination of pregnancy on the ground of rape, incest or defilement, report the crime to police and such report shall be *prima facie* evidence for accessing termination of pregnancy services.

Consent for termination of pregnancy

- 9. (1) Before any termination of pregnancy authorized under this Act is performed on a pregnant woman, a certified health service provider shall require the consent of the pregnant woman before terminating the pregnancy.
- (2) A certified health service provider shall require, in the case of a pregnant child and before termination of a pregnancy, consent of the parent or legal guardian.
- (3) Notwithstanding subsection (2) a certified health service provider may terminate a pregnancy of a child where he forms an opinion, in good faith, that consent of a parent or legal guardian may be difficult to obtain or is being unreasonably withheld and that termination of pregnancy is in the best interests of the child.

(4) In the case of a pregnant woman who is incapacitated, a certified health service provider shall obtain consent to terminate the pregnancy from a legal guardian or next of kin.

Confidentiality of information

10. — (1) Every person in charge of a health facility approved to perform termination of pregnancy shall maintain a register and record of all terminations of pregnancy carried out at the facility.

- (2) Information and records on termination of pregnancy shall be kept confidential except where it is required by—
  - (a) the Minister or a person in charge of a public health facility or authorized health facility when carrying out his duties under the Act;
  - (b) the Minister for research and statistical purposes;
  - (c) a police officer not below the rank of

    Superintendent or such police officer as may

    be authorized by him, who is investigating

whether or not an offence has been committed under this Act;

- (d) a person who is acting pursuant to a court order;
- (e) the registrar of a health professional regulatory body or a member of staff authorized by him conducting an investigation of an alleged misconduct or negligence; or
- (f) any other person to whom a pregnant woman consents that the matter be disclosed.

Grievance handling

- 11. —(1) A woman seeking services to terminate a pregnancy has a right to lodge a complaint against a decision refusing her access to a legal termination of pregnancy or in relation to any part of the broader abortion services.
- (2) Every health facility authorised to provide termination of pregnancy under this Act shall set up a complaints handling

committee headed by a certified health service provider not below the rank of clinical officer to hear complaints on abortion related services.

(3) Where a certified health service provider not below the rank of clinical officer to head the complaints handling committee is not available at a particular health facility, a complaint may be lodged at the nearest health facility where such certified health service provider is available.

(4) Where a complaint has been lodged by a pregnant woman aggrieved by a decision refusing her treatment to terminate a pregnancy or in relation any part of the termination of pregnancy service, such a complaint shall be heard and determined within 30 days of it being lodged.

#### PART III—OFFENCES

Unauthorized termination of

12. A person who—

- (a) not being a certified health service provider terminates a pregnancy;
- (b) unlawfully procures termination of her own pregnancy;
- (c) being a certified health service provider terminates a pregnancy for any reason other than the grounds provided for under this Act;
- (d) procures or performs termination of a pregnancy at a place that is not approved under this Act;
- (e) not being a certified health service provider or licensed pharmacist unlawfully supplies to or procures for any person anything that is intended to be unlawfully used to terminate a pregnancy;
- (f) forces a pregnant woman to terminate a pregnancy against her will,

commits an offence and shall, on conviction, be liable to imprisonment for a term of fourteen (14) years.

Other

# 13. A person who—

unauthorised

- (a) fails to provide counselling to a pregnant woman before and after any termination of pregnancy;
- (b) except as permitted under section 9(3), performs a termination of pregnancy without the required consent; or
- (c) discloses information or records regarding any termination of pregnancy in a manner not authorised under this Act,

Commits an offence and shall, on conviction, be liable a fine of K3,000,000.00 and to imprisonment for three (3) years.

False declaration of rape, incest or defilement 14. A person who, for purposes of procuring termination of pregnancy, knowingly makes a false declaration of rape, incest or

defilement, as the case may be, commits an offence and shall, upon conviction, be liable to imprisonment for a term of five (5) years.

Obstructing a person from accessing treatment

15. A person who obstructs or otherwise bars a pregnant woman from accessing services to terminate a pregnancy which she is legally entitled to under this Act commits an offence and shall, upon conviction, be liable to fine of K5,000,000.00 and to imprisonment for a term of five (5) years.

General offence

16. Except where an offence and penalty has specifically been provided in this Act, a person who contravenes any provision of this Act commits an offence and shall, on conviction, be liable to imprisonment for a term of five (5) years.

#### PART IV—MISCELLANEOUS

Power to make Regulations 17. The Minister may make regulations for the effective carrying out of the provisions of this Act.

Repeals 18. Sections 149, 150, 151 and 243 of the Penal Code are hereby

Cap. 7:01 repealed.